

SUBJECT:

# Planning Department 168 North Edwards Street Post Office Drawer L Independence, California 93526

Phone: (760) 878-0263 FAX: (760) 872-2712 E-Mail: inyoplanning@inyocounty.us

AGENDA ITEM NO.: PLANNING COMMISSION MEETING DATE: 7 (Action Item – Public Hearing)

February 22, 2023

Zone Reclassification (ZR) 2023-01/Inyo County - Vacant lands and Housing Opportunity; General Plan Amendment (GPA) 2023-01/Inyo County -Vacant lands and Housing Opportunity

### **EXECUTIVE SUMMARY**

Staff applied for and received a Senate Bill (SB) 2 grant that is directed at planning assistance to help local jurisdictions achieve affordable housing. With the help of HELIX Environmental Planning Inc., a vacant lands inventory and a zoning and General Plan review of properties located in the County was conducted. This information was used to identify parcels land that are appropriate for zone and General Plan designation changes to promote affordable housing opportunities primarily by increasing allowable residential density. These parcels were then evaluated under the California Environmental Quality Act (CEQA) and are now being recommended for General Plan and zoning designation changes.

### **PROJECT INFORMATION**

Supervisorial District:	County-wide
Applicants:	Inyo County
Landowners: Address/	Multiple
Community:	County-wide
A.P.N.:	County-wide
Surrounding Land Use:	Various

**Recommended Action:** 

Approve a Resolution Recommending that the Board of Supervisors:

- 1.) Make certain findings with respect to, and approve, Zone Text Amendment ZTA/2023-01/Inyo County - Vacant lands and Housing Opportunity, changing parcels:
  - Bishop (APN 008-240-01) from Light Industrial Precise Plan to Central Business;
  - Bishop (APN 008-240-02) from Public to Central Business;
  - Bishop (APN 008-190-01) from One Family Residential to Multiple Family Residential 3-units and above;
  - Independence (APN 002-160-08) from Rural Residential to Multiple Family Residential 3-units and above;
  - Lone Pine (APN 005-072-07; 005-072-24; 005-072-30) from Public to Multiple Family Residential 3-units and above; and,
  - Lone Pine (APN 005-072-06) Multiple Family Residential 2-units to Multiple Family Residential 3-units and above.
- 2.) Make certain findings with respect to, and approve, General Plan Amendment 2023-01 Inyo County - Vacant lands and Housing Opportunity changing parcels:
  - Bishop (APN 008-240-01) from Public Facilities to Central Business District;
  - Bishop (008-240-02) from Agriculture to Central Business District;
  - Bishop (APN 008-190-01) from Retail Commercial to Residential High Density;
  - Independence (APN 002-160-08) from Residential Ranch to Residential Medium Density;
  - Lone Pine (APN 005-072-07; 005-072-24; 005-072-30) from Public Facilities to Residential High Density; and,
  - Lone Pine (APN 005-072-06) Residential Medium High Density to Residential High Density.

### 3. Certify the Environmental Impact Report was prepared in compliance with the California Environmental Quality.

Alternatives:

- 1.) Recommend modifications to the proposal.
- 2.) Recommend denial.

3.) Continue the public hearing to a future date, and provide specific direction to staff regarding additional information and analysis needed.

# BACKGROUND

Staff applied for the SB 2 grant funding to address current shortage of family-wage and other affordable housing opportunities in the County. There are many factors that contribute to this including:

- A lack of available private property for development;
- Difficulties in the provision of infrastructure and services;
- Little interest from builders to provide "family-wage" and/or "affordable" housing choices;
- State subdivision regulations that prohibit subdivision of areas outside Community Service District Boundaries (Fire); and,
- Outdated zoning and General Plan designations and regulations.

# Project strategy

The project's intended strategy was to:

- Conduct a vacant lands inventory and General Plan/zoning designations review of private properties located throughout the County (GIS exercise with set criteria).
- The information was also to be used to help identify parcels of land for the Regional Housing Needs Allocation (RHNA) for the Housing Element update.
- Identify land that may be appropriate for designation changes to promote housing opportunities, primarily by increasing allowable residential density.
- Include evaluating an increase the amount of multi-family zoning available in the County and/or additional zoning areas with principal permitting for mobile home parks.
- Review of the County's current zoning with a focus on commercial zones for opportunities for infill (residential) development as well as Accessory Dwelling Units (ADU).
- Give preference to areas near public transportation and other services.

# **Environmental Impact Report**

Scoping

On November 5, 2020, after the initial review, a CEQA Notice of Preparation was submitted to the State Clearinghouse. This was followed by a scoping meeting held on November 18, 2020. The scoping meeting was held to:

• Provide information on the Environmental Impact Report (EIR) process.

- Identify the environmental issues the EIR would address.
- Solicit community input on the environmental issues that may be involved with the proposed project.
- Collect comments on the environmental analysis of the proposed project, especially for:
  - The range of alternatives to be considered to avoid or reduce impacts;
  - Potential environmental impacts of greatest concern to public agencies, organizations and individuals; and,
  - Avoidance, minimization and mitigation measures.

The scoping meeting resulted in staff getting very good comments, these included:

- There is an environmental constraints document that was produced by the City of Bishop around 2012 that might have relevant information to this proposed project.
- Better define which Los Angeles Department of Water and Power (DWP) parcels to include, perhaps defining a sphere of influence for each neighborhood or town within which to include parcels.
- Support for mixed use commercial and residential zoning.
- Include DWP lands, particularly lots on Main Street in Lone Pine, even if they are not on divestment lists because it may be possible to request divestment.
- Consider bringing in a large septic tank to support additional housing in areas such as Charleston View or Cartago even if these areas would otherwise fall outside the boundaries of the parcels under review because they do not fall within a sewer or water district.
- Include vacant or lightly developed County-owned lands for consideration.
- Several suggestions for increasing residential density, including easing restrictions for renting rooms in existing housing and changing existing zoning to allow for duplexes and additional accessory dwelling units (ADU) in certain zones.

### Draft Environmental Impact Report

County and consultant staff used the ideas collected at the scoping meeting to complete the vacant lands analysis and zone/General Plan designations review. This information was used to generate a project description and baseline for the Environmental Impact Report (EIR) and a final draft parcel list for proposed designation changes. The Geographic Information Systems (GIS) analysis was conducted with a set of parameters to find the best parcel candidates for designation changes that met the project's objectives and could be inclusive of the scoping comments. The GIS process employed county accessor parcel data with overlays to determine the best fit for county purposes, starting with the countywide parcel dataset, the following parameters were used to identify parcels:

- 1. Classified as vacant according to county assessor data coding.
- 2. Located within a local fire protection district.
- 3. Located within or adjacent to a water and sewer/sanitary service district.
- 4. Located in an area without high environmental concerns including: Alquist-Priolo identified earthquake fault zones; flood prone areas per the Federal

Emergency Management Agency (FEMA) flood maps; and, High and Very High fire hazard zone classifications, per Cal Fire.

- 5. County and DWP ownership. These were added after the scoping meeting based on public comment.
- 6. Identified parcels with residential zoning designations that were greater than 0.5 (this was based on requirements in the housing element for the RHNA), and parcels in the Central Business District (CBD) designation.
- 7. Compiled a list of parcels that met the initial criteria and added parcels identified as priorities in the 2014 Housing Element update.
- 8. For each parcel included in the recommendation, evaluations of the current minimum and maximum housing density and minimum and maximum number of dwelling units supported by the target parcels was generated.

The preliminary results found 48-parcels that matched the criteria, 27 of these are located in the CBD designation and 14 are in other zoning designations. The parcel list was then further refined by information found in the City of Bishop Constraints report. Eight parcels totaling 32-acres were then evaluated by the Draft Environmental Impact Report.

These parcels are (maps attached):

### Bishop

Three undeveloped parcels in the Bishop area, two of the Bishop area parcels (APNs 008-240-01 and 02) are proposed for a General Plan designation change to Central Business District from Public Service Facilities and Agriculture designations; and zoning designation changes to Central Business from Public and Light Industrial - Precise Plan. The third Bishop parcel (APN 008-190-01) is proposed for a General Plan land use designation change from Retail Commercial to Residential High Density and includes a zone change from Single-Family Residential to Multiple Family Residential. Combined, the three Bishop parcels would allow for a maximum of 344 dwelling units.

### Independence

An undeveloped parcel in Independence is 16.9 acres and located along Mazourka Canyon Road, east of Edwards Street. The project parcel is identified as APN 002-160-08. It is owned by DWP and is included on the DWP property divestment list. It was evaluated for a proposed zone change from Rural Residential, 1-acre minimum to Multiple Family Residential and a General Plan change from Residential Ranch to Residential Medium Density for a maximum of 128 dwelling units.

### Lone Pine

Four Lone Pine parcels APNs 005-072-06; 005-072-07; 005-072-24; and 005-072-30 are proposed for a General Plan designation change from Public Facilities and Residential Medium-High Density to Residential High Density and a rezone from Public and Multiple Family 2-units to Multiple Family Residential 3-units and above. Combined, the four Lone Pine Parcels would allow for a maximum of approximately 20 dwelling units. These parcels are currently being used as a county road yard that is located inside a residential neighborhood.

The project objectives drafted per Section 15124 of the CEQA Guidelines are:

- Provide for increased housing opportunities in Inyo County primarily through increasing allowable residential density within existing and established communities, especially within the Central Business District land use designation.
- Allow for increased housing opportunities (primarily multi-family) in certain commercial zones ministerially (no additional discretionary action needed).
- Focus future housing opportunities to vacant land located adjacent to existing public transit stops and public utilities/services.
- Minimize direct and indirect impact from increased housing opportunities on the physical, biological, cultural, political, and socioeconomic environments.
- Identify zone changes to be consistent with General Plan land use designations to maximize density.

Project alternatives for the EIR were drafted per Section 15126.6 of the CEQA Guidelines, and include:

- 1. Proposed Project: Increased housing opportunities resulting in a net increase of approximately 219-492 Dwelling Units
- 2. No Project Alternative: No change to General Plan land use designations or zoning ordinance.
- 3. Reduced Housing Opportunity Alternative This alternative would eliminate the Independence parcel and evaluate up to 364 additional dwelling units.

For this EIR staff also applied for an additional state grant (Regional Early Action Planning Grant) or REAP. This grant was used to provide a Vehicle Miles Traveled (VMT) study and recommendations report to enhance the EIR.

The Draft EIR<sup>1</sup> was prepared and posted on the State CEQA Clearinghouse and recorded with the County Clerk for advertising on November 30, 2022 for a 45-day review period ending on January 16, 2023. The County received one comment on January 17, 2023 from DWP (comment attached).

# FINDINGS

*General Plan*: The proposed General Plan land use designation changes are being conducted to increase the allowed density on the parcels chosen for the project as part of a State program to promote housing opportunities through an SB2 grant. Changing the General Plan designations to:

Bishop parcels – Residential High Density (RH) and Central Business District (CBD) designations will result in 7.6 to 24 dwelling units per acre (du/acre) that correspond with the proposed Multiple Family Residential (R-3) and Central Business (CB) zones.

Independence parcel – Residential Medium Density (RM) designation will result in a 4.6 to 7.5 du/acre that corresponds with the proposed R-3 zoning designation.

<sup>&</sup>lt;sup>1</sup> https://www.inyocounty.us/sites/default/files/2022-12/Vacant%20Lands%20DEIR%2011.30.2022.pdf

Lone Pine Parcels – RH designation will result in a 15.1 to 24 du/acre that corresponds with the proposed R-3 zoning designation.

The RH designation is to be used in areas where single-family and multiple family residential units are appropriate and access to adequate water and sewer connections are available. All three areas can accommodate the increase in housing density as evaluated by the EIR and will increase the potential for increased housing opportunity as provided by the State grant program. The CBD designation allows for main street type commercial uses as well as multiple-family dwellings and mixed use projects. The parcels identified for the CBD designation have access to adequate water and sewer services and are appropriate for higher density housing development with mitigations per the EIR analysis. It too will increase the potential for increased housing density. The RM designation is to be used in areas where single-family residential units are appropriate and access to adequate water and sewer connections are appropriate and access to adequate water and sewer appropriate and access to adequate water and sever services and are appropriate for higher density housing development with mitigations per the EIR analysis. It too will increase the potential for increased housing density. The RM designation is to be used in areas where single-family residential units are appropriate and access to adequate water and sewer connections are available.

*Zoning:* The proposed zoning designation changes are being conducted to be consistent with the allowed density on the parcels, per the proposed General Plan changes and consist of:

Bishop parcels – Central Business (CB) allows for multiple-family dwellings 3-units and above and mixed-use commercial/residential projects, and Multiple Family Residential (R-3) that allows for residential development at 3-units and above.

Independence parcel – R-3 designation allows for residential development at 3-units and above.

Lone Pine Parcels – R-3 designation allows for residential development at 3-units and above.

### Tribal Consultation

General Plan updates require that jurisdictions offer consultation opportunities to local Tribes. Pursuant to Government Code Section 65352.3, Tribes have 90-days, after receiving invitations to consult on GPAs to request consultation opportunities. Staff mailed consultation invitations on November 5<sup>th</sup>, 2020 to the: Big Pine Paiute Tribe of the Owens Valley, Bishop Paiute Tribe, Fort Independence Indian Community of Paiutes, Kern Valley Indian Council, Lone Pine Paiute-Shoshone Tribe, Timbisha Shoshone Tribe, Twenty-Nine Palms Band of Mission Indians, and the Walker River Reservation, pursuant to the list provided by the Native American Heritage Commission. The Big Pine Paiute Tribe of the Owens Valley requested consultation, but did not engaged in scheduling one. No other Tribes requested consultation and the 90-day window for a consultation request has passed.

In compliance with AB 52 and Public Resource Code Section 21080.3.1(b), tribes identified as being local to Inyo County, were notified via a certified letter on November 4, 2020 about the project and the opportunity for consultation. The tribes notified were as

follows: the Twenty-Nine Palms Band of Mission Indians, Big Pine Paiute Tribe of the Owens Valley, Bishop Paiute Tribe, Cabazon Band of the Mission Indians, Fort Independence Indian Community of Paiutes, Lone Pine Paiute-Shoshone Tribe, Timbisha Shoshone Tribe, and the Torres Martinez Desert Cahuilla Indians. None of the Tribes requested consultation.

#### Environmental Review

Pursuant to the California Environmental Quality Act (CEQA) Guidelines, Appendix G, an EIR was prepared for GPA 2023-01/Inyo County – Vacant lands and Housing Opportunity and ZR 2023-01/Inyo County- Vacant Lands and Housing Opportunity. The Draft EIR contains an environmental analysis of the potential impacts associated with implementing the project in accordance with CEQA. The issues that are analyzed in detail in the Draft PEIR include: aesthetics; agriculture and forestry resources; air quality; biological resources; cultural resources; energy; geology and soils; greenhouse gas (GHG) emissions; hazards and hazardous materials; hydrology and water quality; land use and planning; mineral resources; noise; population and housing; public services; recreation; transportation; tribal cultural resources; utilities and service systems; and, wildfire.

The analysis contained in the Draft EIR identified potentially significant impacts for biological resources, with the proposed project having the potential to affect sensitive or special-status species, a sensitive natural community, or State or federally protected wetlands. With the implementation of mitigation measures that include rare plant surveys, surveys for Owens Valley vole, avoidance measures for special-status fish, Swainson's hawk and nesting bird surveys, and the completion of a jurisdictional delineation, all potentially significant impacts would be mitigated to a less than significant level. Potentially significant impacts were also identified for cultural resources, but mitigation measures including inadvertent discovery of cultural resources procedures, cultural resource investigations, and procedures for the inadvertent discovery of human remains would reduce potentially significant impacts to a less than significant level. Site-specific geotechnical investigations and avoidance and minimization measures for paleontological resources would be implemented to reduce geology and soils impacts to a less than significant level. The proposed project would also implement stormwater quality protection measures to reduce hydrology and water quality impacts to a less than significant level. Construction noise reduction measures and construction vibration limits would be implemented to reduce noise impacts to a less than significant level. The County would require developers to demonstrate the proposed development would have a residential density equal to or greater than 4.5 dwelling units per acre prior to issuance of a grading permit to reduce transportation impacts to a less than significant level. A minimum density greater than 4.5 dwelling units per acre would meet the criteria for reducing vehicles miles traveled (VMT) at least 15 percent below the County average. Potentially significant impacts were also identified for tribal cultural resources, but mitigation measures including inadvertent discovery of tribal cultural resources procedures would reduce potentially significant impacts to a less than significant level. The proposed project would demonstrate adequate water supply prior to issuance of a grading permit in order to reduce potentially significant impacts to a less than significant level. Table ES-1 (located at the end of the Executive Summary) summarizes the project's potentially significant environmental impacts and proposed mitigation measures by issue, as discussed in Section 4.1-4.20 of the Draft EIR.

### Noticing

The project was noticed on February 11, 2023 in the Inyo Register. No comments have been received by staff to date.

# RECOMMENDATIONS

Planning Department staff is recommending:

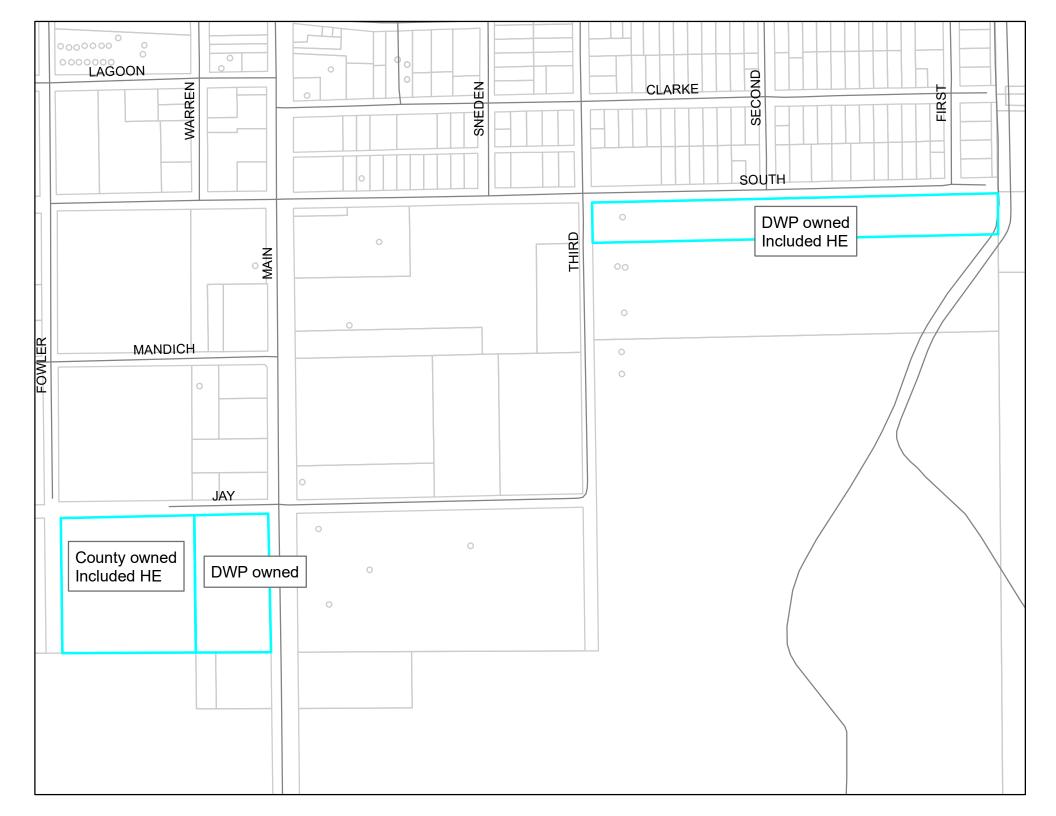
The Planning Commission adopt a resolution (attached) recommending the Board of Supervisors:

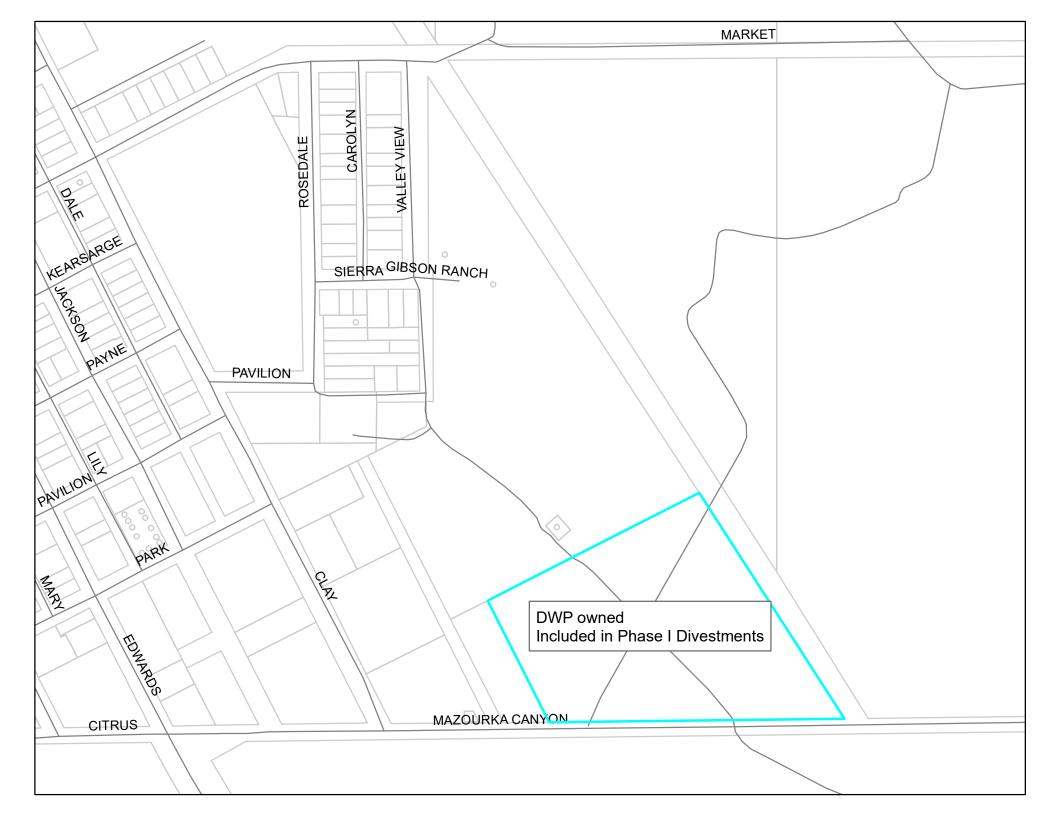
- 1. Approve General Plan Amendment 2023-01/Inyo County Vacant lands and Housing Opportunity
- 2. Adopt an Ordinance (attached) Approving Zone Reclassification 2023-01/Inyo County -Vacant lands and Housing Opportunity; and,
- 3. Certify the EIR was prepared in compliance with CEQA.

# ATTACHMENTS

- Maps of parcels proposed for General Plan and zone reclassifications
- DWP EIR comments
- Draft Planning Commission Resolution
- Draft Ordinance

Attachment - Maps







Attachment - Comments



BUILDING A STRONGER L.A.

Karen Bass, Mayor

Board of Commissioners Cynthia McClain-Hill, President Cynthia M. Ruiz, Vice President Mia Lehrer Nicole Neeman Brady Nurit Katz Chante L. Mitchell, Secretary

Martin L. Adams, General Manager and Chief Engineer

January 17, 2023

Ms. Cathreen Richards, Planning Director Inyo County Planning Department P.O. Drawer L Independence, CA 93526 <u>crichards@inyocounty.us</u>

Dear Ms. Richards:

Subject: Public Comments on Draft Environmental Impact Report (DEIR) (SCH No. 2020110088)

The Los Angeles Department of Water and Power (LADWP) is providing comments on the Notice of Availability filed on November 30, 2022, regarding Inyo County's (County) Vacant Lands Inventory and Zoning Evaluation for Possible Housing Opportunities. The proposed project is to change the General Plan and Zoning designations on eight vacant parcels, most owned by the City of Los Angeles, to promote increased housing opportunities. The County finds that the project would have no significant and unavoidable environmental effects, and the potential effects would be less than significant with mitigation incorporated. LADWP does not concur with some of the findings and offers the following comments for consideration:

### Bishop Area

Assessor Parcel No. 008-190-01

- This area is leased for livestock grazing and classified as Type-C vegetation under the Inyo-Los Angeles Long-Term Water Agreement (Water Agreement). China Slough, a water conveyance ditch, traverses the parcel's southern boundary. Relocation of ditch or reduction of parcel will be required. Relocation of the ditch, loss of riparian areas, and the effect on the Water Agreement have not been analyzed.
- Reduction of the parcel size to exclude the China Slough ditch from the parcel, requires a 50-foot offset on each side of the ditch for operation and maintenance purposes and possibly a lot line adjustment, which was not addressed.

Ms. Cathreen Richards Page 2 January 17, 2023

- This parcel is outside of the City of Bishop with no legal access to municipal water or sewer. An annexation or an out-of-serve agreement with the City of Bishop and/or Eastern Sierra Community Service District should be in place before granting high-density land entitlements that require access to a sewer treatment plant.
- Hydrology analysis on page 4.10-15, HYD-3, does not analyze relocation of the China Slough Ditch or putting it in an underground conduit. LADWP is unable to divest in land needed for operational purposes.

Assessor Parcel No. 008-240-02

- This area is leased for livestock grazing and classified as Type-E vegetation under the Water Agreement. Water conveyance ditches traverse the southern and eastern parcel boundaries. The same comments for APN 008-190-01 pertain to this parcel. Impacts on LADWP operations have not been considered.
- This parcel is outside of the City of Bishop with no legal access to municipal water. An annexation or an out-of-serve agreement with the City of Bishop should be in place before granting high-density development land entitlements. LADWP is required to reserve all water and water rights. Development can only occur should the City of Bishop service the property with water.
- This parcel is subject to the objectives of the 1997 Memorandum of Understanding (MOU) between Lessor and the County of Inyo, the California Department of Fish and Game (Department of Fish and Wildlife as of 2012), the California State Lands Commission, the Sierra Club, the Owens Valley Committee, and Carla Scheidlinger ("1997 MOU"). The development of grazing management plans (collectively, the "Grazing Management Plan") to meet the 1997 MOU objectives include measures to accomplish the goal of sustainable agriculture. It is not clear how the proposed change affects the MOU.
- Page 4.2-5 discusses *Impact Analysis*. It concludes under AG-1 through AG-4 there are no impacts to agricultural property. AG-2 acknowledges this parcel has a general plan agricultural land use designation with a light industrial zoning use designation. AG-4 states the parcel is not currently used or zoned for agricultural use. Therefore, the proposed project would not convert agricultural land to nonagricultural use and concludes there will be no impact. This is not accurate. The land is currently under ranch lease, irrigated, and used for livestock grazing purposes.

Ms. Cathreen Richards Page 3 January 17, 2023

• Hydrology analysis on page 4.10-15, HYD-3, does not analyze the relocation of the irrigation ditches or putting them in an underground conduit. LADWP is unable to divest in land needed for operational purposes.

## Independence

Assessor Parcel No. 002-160-08

• The County should consider purchasing the Independence wastewater treatment system for future development purposes.

If you have any questions regarding these comments, please write to LADWP at 300 Mandich Street, Bishop, CA 93514.

Sincerely,

Adam Perez Manager of Aqueduct

SRC:fm c: Mrs. Sue Chudy Attachment - Draft Resolution

#### **RESOLUTION NO.**

A RESOLUTION OF THE PLANNING COMMISSION OF THE COUNTY OF INYO, STATE OF CALIFORNIA, RECOMMENDING THAT THE BOARD OF SUPERVISORS FIND THE ENVIRONMENTAL IMPACT REPORT FOR THE PROPOSED PROJECT WAS PREPARED IN COMPLICANCE WITH THE CALIFORNIA ENVIRONMENTAL QUALITY ACT, MAKE CERTAIN FINDINGS WITH RESPECT TO AND APPROVE ZONE RECLASSIFICATION (ZR) 2023-01/INYO COUNTY - VACANT LANDS AND HOUSING OPPORTUNITY AND GENERAL PLAN AMENDMENT (GPA) 2023-01/INYO COUNTY -VACANT LANDS AND HOUSING OPPORTUNITY

WHEREAS, the Inyo County Board of Supervisors, through Inyo County Code (ICC) Section 15.12.040, has designated the Planning Commission to serve as the Environmental Review Board pursuant to Section 15022 of the California Environmental Quality Act (CEQA) Guidelines, which is responsible for the environmental review of all County projects; and

WHEREAS,) the Environmental Impact Report (EIR) for the proposed project was prepared in compliance with CEQA; and

WHEREAS, mitigation and avoidance measures were prepared to reduce potentially significant impacts to a less than significant level; and

WHEREAS, the Inyo County Planning Commission held a public hearing on February 22, 2023 to review and consider ZR 2023-01/Inyo County Vacant lands and Housing Opportunity and GPA 2023-01/Inyo County -Vacant lands and Housing Opportunity and considered the staff report for the project and all oral and written comments regarding the proposal; and

WHEREAS, ICC Section 18.03.020 states in part that it is necessary for the zoning ordinance to be consistent with the General Plan; and

WHEREAS, the approval of ZR 2023-01 will result in the reclassification of the zoning of eight parcels in the county to allow for more dwelling units and these changes are concurrent with corresponding General Plan designations that increase the allowed density of dwelling units on the same parcels causing the zoning code to be compliant with the General Plan with regard to certain residential densities; and

WHEREAS, the approval of GPA 2023-01 will result in the reclassification of General Plan designations on eight parcels in the county and these changes are consistent with the changes to the Inyo County Zoning code as it causes higher densities matching the increase of dwelling units concurrent with the zoning code.

NOW, THEREFORE, BE IT HEREBY RESOLVED, that based on all of the written and oral comment and input received at the February 22, 2023, hearing, including the

Planning Department Staff Report, the Planning Commission makes the following findings regarding the proposal and hereby recommends that the Board of Supervisors adopt the following findings for the proposed project:

### **RECOMMENDED FINDINGS**

- 1. Pursuant to the California Environmental Quality Act (CEQA) Guidelines, Appendix G, an EIR was prepared for GPA 2023-01/Inyo County - Vacant lands and Housing Opportunity and ZR 2023-01/Inyo County - Vacant Lands and Housing Opportunity. The Draft EIR contains an environmental analysis of the potential impacts associated with implementing the project in accordance with CEQA. Avoidance and mitigation measures were developed and added as conditions to reduce potentially significant impacts to a less than significant level.
- 2. Based on substantial evidence in the record, the proposed Zoning Ordinance Amendment is consistent with the Goals and Policies of the Inyo County General Plan.
- 3. Based on substantial evidence in the record, the proposed Zoning Ordinance Amendment is consistent with Title 18 (Zoning Ordinance) of the Inyo County Code.

BE IT FURTHER RESOLVED that the Planning Commission recommends that the Board of Supervisors take the following actions:

# **RECOMMENDED ACTIONS**

- 1. Make certain findings with respect to, and approve, Zone Text Amendment ZTA/2023-01/Inyo County - Vacant lands and Housing Opportunity, changing parcels: Bishop (APN 008-240-01) from Light Industrial Precise Plan to Central Business; Bishop (APN 008-240-02) from Public to Central Business; Bishop (APN 008-190-01) from One Family Residential to Multiple Family Residential 3-units and above; Independence (APN 002-160-08) from Rural Residential to Multiple Family Residential 3-units and above; Lone Pine (APN 005-072-07; 005-072-24; 005-072-30) from Public to Multiple Family Residential 3units and above; and, Lone Pine (APN 005-072-06) Multiple Family Residential 2-units to Multiple Family Residential 3-units and above.
- 2. Make certain findings with respect to, and approve, General Plan Amendment 2023-01 Inyo County - Vacant lands and Housing Opportunity changing parcels: Bishop (APN 008-240-01; 008-240-02) from Public Facilities to Central Business District; Bishop (008-240-02) from Agriculture to Central Business District; Bishop (APN 008-190-01) from Retail Commercial to Residential High Density; Independence (APN 002-160-08) from Residential Ranch to Residential Medium Density; Lone Pine (APN 005-072-07; 005-072-24; 005-072-30) from

Public Facilities to Residential High Density; and, Lone Pine (APN 005-072-06) Residential Medium High Density to Residential High Density.

3. Certify the Environmental Impact Report was prepared in compliance with the California Environmental Quality Act.

PASSED AND ADOPTED this 22<sup>nd</sup> day of February, 2023, by the following vote of the Inyo County Planning Commission:

AYES: NOES: ABSTAIN: ABSENT:

> Caitlin Morley, Chair Inyo County Planning Commission

ATTEST: Cathreen Richards, Planning Director

By\_\_\_

Paula Riesen, Secretary of the Commission

Attachment - Draft Ordinance

### ORDINANCE NO.

AN ORDINANCE OF THE BOARD OF SUPERVISORS OF THE COUNTY OF INYO, STATE OF CALIFORNIA, APPROVING ZONE RECLASSIFICATION NO. 2023-01/INYO COUNTY-VACANT LANDS AND HOUSING OPPORTUNITY AND AMENDING THE ZONING MAP OF THE COUNTY OF INYO BY REZONING EIGHT PARCELS OF LAND LOCATED IN: THE BISHOP AREA (APN 008-240-01) FROM LIGHT INDUSTRIAL PRECISE PLAN TO CENTRAL BUSINESS; (APN 008-240-02) FROM PUBLIC TO CENTRAL BUSINESS; (APN 008-190-01) FROM ONE FAMILY RESIDENTIAL TO MULTIPLE FAMILY RESIDENTIAL 3-UNITS AND ABOVE; INDEPENDENCE (APN 002-160-08) FROM RURAL RESIDENTIAL TO MULTIPLE FAMILY RESIDENTIAL 3-UNITS AND ABOVE; AND LONE PINE (APN 005-072-07; 005-072-24; 005-072-30) FROM PUBLIC TO MULTIPLE FAMILY RESIDENTIAL 3-UNITS AND ABOVE; AND, (APN 005-072-06) MULTIPLE FAMILY RESIDENTIAL 2-UNITS TO MULTIPLE FAMILY RESIDENTIAL 3-UNITS AND ABOVE; AND, (APN 005-072-06) MULTIPLE FAMILY RESIDENTIAL 2-UNITS TO MULTIPLE FAMILY RESIDENTIAL 3-UNITS AND ABOVE; AND, (APN 005-072-06) MULTIPLE FAMILY RESIDENTIAL 2-UNITS TO MULTIPLE FAMILY RESIDENTIAL 3-UNITS AND ABOVE; AND, ABOVE

WHEREAS, county staff applied for and was awarded a Senate Bill (SB) 2 grant to conduct a vacant lands inventory and a zoning and General Plan review of properties located in the County; and

WHEREAS, this information was used to identify parcels land that are appropriate for zone and General Plan designation changes to promote affordable housing opportunities primarily by increasing allowable residential density; and

WHEREAS, eight separate parcels of land located in the Bishop area, Independence and Lone Pine were identified for General Plan and zoning designation changes to increase the allowable housing densities and dwelling units; and

WHEREAS, an Environmental Impact Report (EIR) was prepared in compliance with the California Environmental Quality Act (CEQA); and

WHEREAS, the EIR was posted to the State CEQA Clearinghouse on November 5, 2022; filed with the County Clerk; and advertised in the Inyo Register; for a forty-five day review and comment period, ending on January 16, 2023; and

WHEREAS, one comment was submitted on January 17, 2023 from the Los Angeles Department of Water and Power; and,

WHEREAS, on February 22, 2023 the Inyo County Planning Commission received a presentation from staff regarding the proposed reclassification of zoning designations on eight separate parcels of land; the EIR including avoidance, mitigation measures and comments; conducted a public hearing and took public comment; and, approved a resolution recommending the Board of Supervisors adopt the ordinance and certify the EIR was prepared in compliance with CEQA.

NOW, THEREFORE, the Board of Supervisors, County of Inyo, ordains as follows:

### SECTION I: AUTHORITY

This Ordinance is enacted pursuant to the police powers of the Board of Supervisors and Sections 18.81.310 and 18.81.350 of the Inyo County Code, which establishes the procedure for the Board of Supervisors to enact changes to the Zoning Ordinance of the County as set forth in Title 18 of said code. The Board of Supervisors is authorized to adopt zoning ordinances by Government Code Section 65850 et seq.

#### SECTION II: FINDINGS

Upon consideration of the material submitted, the recommendation of the Inyo County Planning Commission, and statements made at the public hearings held on this matter, this Board finds as follows:

(1) In accordance with Inyo County Code Section 18.81.320, the Inyo County Planning Commission considered amendments to the zoning map of the County of Inyo to change the designations on eight separate parcels to increase housing opportunity as described in Section III of this Ordinance.

(2) On February 22, 2023 the Inyo County Planning Commission conducted a public hearing on Zone Reclassification (ZR) 2023-01/Inyo County - Vacant lands and Housing Opportunity, following which, the Commission made various findings and recommended that this Board amend Title 18, to rezone the parcels as described in Section III of this Ordinance.

(3) The findings of the Planning Commission are supported by the law and facts and are adopted by this Board.

(4) Staff presented eight parcels of land to the Inyo County Planning Commission to have the Inyo County General Plan Land Use Map amended to best match the proposed zoning and in support of higher density housing.

(5) The proposed Zone Reclassification is consistent with the goals, policies, and implementation measures in the Inyo County General Plan, including the proposed General Plan Amendment changing designations on eight separate parcels.

(6) The proposed actions will act to further the orderly growth and development of the County by rezoning the parcels to allow for more housing opportunity within already developed and disturbed areas, which have adequate services and available infrastructure, as this best matches the current policies of the State and County and helps to limit development pressure on currently undeveloped areas of the County.

### SECTION III: ZONING MAP OF THE COUNTY OF INYO AMENDED

The Zoning Map of the County of Inyo as adopted by Section 18.81.390 of the Inyo County Code is hereby amended so that the zoning on eight separate parcels is changed, as follows:

- Bishop (APN 008-240-01) from Light Industrial, Precise Plan to Central Business;
- Bishop (APN 008-240-02) from Public to Central Business;

- Bishop (APN 008-190-01) from One Family Residential to Multiple Family Residential 3-units and above;
- Independence (APN 002-160-08) from Rural Residential to Multiple Family Residential 3-units and above;
- Lone Pine (APN 005-072-07; 005-072-24; 005-072-30) from Public to Multiple Family Residential 3-units and above; and,
- Lone Pine (APN 005-072-06) Multiple Family Residential 2-units to Multiple Family Residential 3-units and above.

### SECTION IV: EFFECTIVE DATE

This Ordinance shall take effect and be in full force and effect thirty (30) days after its adoption. Before the expiration of fifteen (15) days from the adoption hereof, this Ordinance shall be published as required by Government Code Section 25124. The Clerk of the Board is hereby instructed and ordered to so publish this Ordinance together with the names of the Board members voting for and against same.

PASSED AND ADOPTED THIS 28<sup>TH</sup> DAY OF MARCH, 2023.

AYES: NOES: ABSTAIN: ABSENT:

Jennifer Roeser Chairperson

ATTEST: Nathan Greenberg Clerk to the Board

By:

Darcy Ellis, Assistant